COUNTY OF LINN, IOWA

INFORMATION TO COMPLY WITH GOVERNMENT AUDITING STANDARDS AND OMB CIRCULAR A-133, AUDITS OF STATES, LOCAL GOVERNMENTS, AND NON-PROFIT ORGANIZATIONS

FOR THE YEAR ENDED JUNE 30, 2004

COUNTY OF LINN, IOWA

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of the County of Linn, Iowa:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County of Linn, Iowa, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements and have issued our report thereon dated November 17, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; Chapter 11 of the Code of Iowa; and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the County of Linn, Iowa, in a separate letter dated November 17, 2004. There were no prior year reportable conditions.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

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Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2004, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. There were no prior year statutory comments and recommendations.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the County of Linn, Iowa, and other parties to whom the County of Linn, Iowa, may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the County of Linn, Iowa, during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Eide Bailly LLP

Dubuque, Iowa November 17, 2004



REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Officials of the County of Linn, Iowa:

Compliance

We have audited the compliance of the County of Linn, Iowa, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2004. The County's major federal programs are identified in the summary of the independent auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; Chapter 11 of the Code of Iowa; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County of Linn, Iowa, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

Internal Control Over Compliance

The management of the County of Linn, Iowa, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County of Linn, Iowa, as of and for the year ended June 30, 2004, and have issued our report thereon dated November 17, 2004. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of the County of Linn, Iowa, and other parties to whom the County of Linn, Iowa, may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Eide Bailly LLP

Dubuque, Iowa November 17, 2004

Grantor/Program	CFDA Number	Agency or Pass-Through Number	Program <u>Expenditures</u>
Direct			
Department of Justice			
Local Law Enforcement Block Grants Program	16.592	2002-LB-BX-1459	\$ 30,727
Total Direct			30,727
Indirect			
Department of Agriculture			
Iowa Department of Education			
School Breakfast Program	10.553	57-8022	18,542
National School Lunch Program	10.555	57-8022	<u>26,924</u>
			<u>45,466</u>
Child and Adult Care Food Program	10.558	57-8012	34,875
Iowa Department of Human Services Human Services Administrative Reimbursements State Administrative Matching Grants for Food Stamp Program	10.561		66,599
Iowa Department of Public Health State Administrative Matching Grants for Food Stamp Program	10.561	5883NU15	163,095 229,694
Department of Housing and Urban Development			
Iowa Department of Economic Development Emergency Shelter Grants Program	14.231	03-ES-005	211,689
HOME Investment Partnerships Program	14.239	01-HMS-118-2	15,807
City of Cedar Rapids, Iowa Lead-Based Paint Hazard Control in Privately- Owned Housing	14.900	IALHB0179-01	116,609
Department of Justice Iowa Department of Human Rights Juvenile Accountability Incentive Block		A4 - FD 04 - F-50A	70.00 (
Grants (JAIBG)	16.523	31-JD01-F502	53,234
Juvenile Accountability Incentive Block Grants (JAIBG)	16.523	31-JD02-F03	154,250 207,484 (continued)

Grantor/Program	CFDA Number	Agency or Pass-Through Number	Program Expenditures
Indirect (continued) Department of Justice (continued) Iowa Department of Human Rights (continued) Juvenile Justice and Delinquency Prevention –			
Allocation to States Juvenile Justice and Delinquency Prevention –	16.540	31-JD01-F502	\$ 15,465
Allocation to States	16.540	31-JD02-F03	17,639 33,104
Title V – Delinquency Prevention Program	16.548	31-JD01-F502	11,582
Public Safety Partnership and Community Policing Grants	16.710	04-COPS-31	8,984
Enforcing Underage Drinking Laws Program Enforcing Underage Drinking Laws Program	16.727 16.727	31-JD01-F502 31-JD02-F03	13,547 15,891 29,438
Governor's Office of Drug Control Policy Byrne Formula Grant Program	16.579	03G-1159	33,281
Department of Transportation East Central Iowa Council of Governments Capital Assistance Program for Elderly Persons and Persons with Disabilities	20.513		46,348
Governor's Traffic Safety Bureau Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants Alcohol Traffic Safety and Drunk Driving	20.601	04-410, Task 27	17,063
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants	20.601	03-410, Task 27	6,796 23,859
Safety Incentives to Prevent Operation of Motor Vehicles by Intoxicated Persons	20.605	04-163, Task 44	12,770
Environmental Protection Agency Iowa Department of Public Health State Indoor Radon Grants	66.032	5884RC02	268,634
Iowa Department of Natural Resources Surveys, Studies, Investigations Demonstrations, and Special Purpose Activities Relating to the Clean Air Act Surveys, Studies, Investigations Demonstrations, and Special Purpose Activities Relating to the	66.034	2003-7230-03	14,834
Clean Air Act	66.034	2004-7230-03	35,000 49,834 (continued)

Grantor/Program	CFDA Number	Agency or Pass-Through Number	Program Expenditures
Indirect (continued)			
Environmental Protection Agency (continued)			
Iowa Department of Natural Resources (continued)	(((05	2002 7220 02	e 22.725
Performance Partnership Grants Performance Partnership Grants	66.605 66.605	2003-7230-03 2004-7230-04	\$ 23,735
remormance Partnership Grants	00.003	2004-7230-04	77,016 100,751
Surveys, Studies, Investigations, and Special			100,/31
Purpose Grants	66.606	2004-7230-03	12,351
Department of Education			
Iowa Department of Human Services			
Rehabilitation Services - Vocational			
Rehabilitation Grants to States	84.126		14,233
Supported Employment Services for			
Individuals with Severe Disabilities	84.187		492
Iowa Department of Education			
Special Education – State Program			
Improvement Grants for Children with			
Disabilities	84.323		980
Department of Health and Human Services Iowa Department of Public Health			
Public Health and Social Services Emergency			
Fund	93.003	5884EM53	10,101
Project Grants and Cooperative Agreements			
for Tuberculosis Control Programs	93.116	5883TB14	1,835
Project Grants and Cooperative Agreements	75.110	30031111	1,055
for Tuberculosis Control Programs	93.116	MOU-2004-TB08	350
C			2,185
Childhood Lead Poisoning Prevention Projects –			
State and Local Childhood Lead Poisoning			
Prevention and Surveillance of Blood Lead			
Levels in Children	93.197	5884LP09	43,173
Canada Vanada V	74,171	20012207	
Immunization Grants	93.268	5883I412	31,156
Immunization Grants	93.268	5884I412	16,328
			<u>47,484</u>
			(continued)

		Agency or	
C / P	CFDA	Pass-Through	Program
Grantor/Program	Number	Number	Expenditures
Indirect (continued)			
Department of Health and Human Services (continued)			
Iowa Department of Public Health (continued)			
Centers for Disease Control and Prevention –			
Investigations and Technical Assistance	93.283	MOU-2004-ELC05	\$ 400
Centers for Disease Control and Prevention –			
Investigations and Technical Assistance	93.283	5883BT207	389,811
Centers for Disease Control and Prevention –	02.202	500 AD TI 10	106 717
Investigations and Technical Assistance	93.283	5884BT12	186,717
Centers for Disease Control and Prevention – Investigations and Technical Assistance	93.283	5884WW10	3,712
Centers for Disease Control and Prevention –	93.203	3004 W W 10	3,712
Investigations and Technical Assistance	93.283	5884BT06	390,588
Service was a common a solution	75.205	20012100	971,228
Hawkeye Area Community Action Program			
Head Start	93.600	07CH6114	131,626
Iowa Department of Human Services			
Child Support Enforcement	93.563		1,492,189
Child Care and Development Block Grant	93.575	39-57-294	48,000
Child Care and Development Block Grant	93.575	39-31-49 4	517,324
Child Care and Development Block Grant	93.575	57-0021	34,480
	35.575	0, 0022	599,804
Human Services Administrative Reimbursements			
Temporary Assistance for Needy Families	93.558		86,654
7. 4			
Refugee and Entrant Assistance – State	00.566		•••
Administered Programs	93.566		280
Child Care Mandatory and Matching Funds			
of the Child Care and Development Fund	93.596		15,816
of the Child Care and Development I that	75.570		15,610
Foster Care – Title IV-E	93.658		39,285
Adoption Assistance	93.659		10,508
M. P. A. C. D.	04.550		06.650
Medical Assistance Program	93.778		86,659
Social Services Block Grant	93.667		56,964
Social Services Diser Claim	73.001		30,704
Social Services Block Grant	93.667	57-0021	608,898
			665,862
			(continued)

Grantor/Program	CFDA Number	Agency or Pass-Through Number	Program <u>Expenditures</u>
Indirect (continued) Department of Health and Human Services (continued) Iowa Department of Public Health Cooperative Agreements for State-Based			
Comprehensive Breast and Cervical Cancer Early Detection Programs	93.919	5884NB16	\$ 19,368
HIV Prevention Activities – Health Department Based HIV Prevention Activities – Health Department	93.940	5883AP04	32,076
Based	93.940	5884AP04	<u>20,330</u> 52,406
Preventive Health Services – Sexually Transmitted Diseases Control Grants	93.977	5883ST04	2,250
Corporation for National and Community Service Iowa Commission on Volunteer Service			
AmeriCorps	94.006	03-AF-16	40,733
AmeriCorps	94.006	02-AF-16	27,497
Social Security Administration Iowa Department of Human Services			68,230
Social Security – Disability Insurance	96.001		95
Department of Homeland Security United Way of America Emergency Food and Shelter National			
Board Program	97.024	21-2964-00	48,664
Iowa Department of Public Defense			
Hazard Mitigation Grant	97.039		10,400
Hazard Mitigation Grant	97.039		4,390 14,790
Total Indirect			5,916,922
Total			\$ 5,947,649

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the County of Linn, Iowa, and is presented on the accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2 – SUBRECIPIENTS

Of the federal expenditures presented in the schedule, the County of Linn, Iowa, provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	Amount Provided to Subrecipients
Emergency Shelter Grants Program	14.231	\$ 209,552
Juvenile Accountability Incentive Block Grants (JAIBG)	16.523	192,400
Juvenile Justice and Delinquency Prevention - Allocation to State	es 16.540	33,104
Title V – Delinquency Prevention Program	16.548	11,582
Public Safety Partnership and Community Policing Grants	16.710	3,849
Enforcing Underage Drinking Laws Program	16.727	29,438
State Indoor Radon Grants	66.032	54,987
Special Education – State Program Improvement Grants for Children with Disabilities	84.323	980
Centers for Disease Control and Prevention – Investigations and Technical Assistance	93.283	594,769
Child Care and Development Block Grant	93.575	560,957
AmeriCorps	94.006	68,230
Emergency Food and Shelter National Board Program	97.024	48,502

COUNTY OF LINN, IOWA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2004

Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements.
- (b) No material weaknesses in internal control over financial reporting were noted.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major programs were noted.
- (e) An unqualified opinion was issued on compliance with requirements applicable to the major programs.
- (f) The audit did not disclose any audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major programs were as follows:
 - CFDA Number 93.283 Centers for Disease Control and Prevention Investigations and Technical Assistance
 - CFDA Number 93.667 Social Services Block Grant
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) The County of Linn, Iowa, qualified as a low-risk auditee.

Part II: Other Findings Related to Required Statutory Reporting:

- II-A-04 Official Depositories A resolution naming official depositories has been adopted by the Board. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2004.
- II-B-04 <u>Certified Budget</u> Disbursements during the year ended June 30, 2004, did not exceed the amounts budgeted.
- II-C-04 <u>Questionable Expenditures</u> The Sheriff's office currently has vehicles assigned to non-patrol employees, with no formal policy documenting the purpose of these employees having the vehicles. Because the employees are not patrol employees, the public purpose of the assignment of the vehicles, and the related expenditures, could be questioned.

<u>Recommendation</u> – We recommend the Sheriff's department document the requirements for assignment of a County owned vehicle and the permitted personal use of such vehicles. The policy should incorporate the positions eligible for such an assignment.

<u>Response</u> – The Sheriff's office will document the requirements for assignment of a County owned vehicle and the permitted personal use of such vehicles. The policy should incorporate the positions eligible for such an assignment.

<u>Conclusion</u> – Response accepted.

COUNTY OF LINN, IOWA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2004

Part II: Other Findings Related to Required Statutory Reporting: (continued)

II-D-04 <u>Travel Expense</u> – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.

II-E-04 <u>Business Transactions</u> – Business transactions between the County and County Officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	A	mount
Lu Barron, Supervisor, spouse is owner of Barron Motor Supplies, Inc.	Batteries, per bid Parts and supplies	\$ \$	4,403 7,515
Stephen Tucker, Finance Director, spouse is a court reporter sometimes used by the County to obtain documents on certain cases	Court documents	\$	4,991
Dawn Jindrich, Budget Director, spouse rented property from the County	Land rental	\$	300

In accordance with Chapter 362.5 of the Code of Iowa, the transactions with the Finance Director do not appear to represent conflicts of interest because these transactions are a result of this being professional services and the fact that the transaction is the default of her being the reporter on a certain case. In accordance with Chapter 362.5(4) of the Code of Iowa, the battery purchases with the Supervisor do not appear to represent conflicts of interest since the largest portion was entered into through competitive bidding. In accordance with Chapter 362.5(10) of the Code of Iowa, the transaction with the Budget Director does not appear to represent a conflict of interest since the total transaction was less than \$1,500 during the fiscal year. The parts and supplies purchases appear to represent a conflict of interest as the purchases exceed the \$1,500 allowed by Chapter 362.5(10) of the Code of Iowa.

Recommendation – We recommend the Board consult legal counsel regarding this matter.

<u>Response</u> – The Board has consulted legal counsel regarding this matter. On the advice of counsel, all non-bid items in the County inventory were returned to Barron Motor Supplies. Departments have been instructed not to purchase any non-bid items from Barron Motor Supplies.

<u>Conclusion</u> – Response accepted.

- II-F-04 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- II-G-04 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.

COUNTY OF LINN, IOWA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2004

Part II: Other Findings Related to Required Statutory Reporting: (continued)

- II-H-04 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- II-I-04 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- II-J-04 <u>County Extension Office</u> The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an extension council separate and distinct from County operations and, consequently, is not included in the governmental funds balance sheet or statement of revenues, expenditures, and changes in fund balances.

Disbursements during the year ended June 30, 2004, for the County Extension Office did not exceed the amount budgeted.